

UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA

SURESH ESWARAN,

Plaintiff,

v.

GAVIN NEWSOM, *et al.*,

Defendants.

Case No. 2:25-cv-1003-TLN-JDP (PS)

ORDER

Plaintiff, proceeding without counsel, brings this action against defendants California Governor Gavin Newsom, California Department of Corrections and Rehabilitation, and the Secretary of CDCR.<sup>1</sup> His complaint cannot proceed as articulated. I will dismiss the complaint and give plaintiff a chance to amend his complaint before recommending dismissal of the case. I will also grant plaintiff's application to proceed *in forma pauperis*, ECF No. 2, which makes the showing required by 28 U.S.C. §§ 1915(a)(1) and (2).

**Screening and Pleading Requirements**

A federal court must screen the complaint of any claimant seeking permission to proceed *in forma pauperis*. See 28 U.S.C. § 1915(e). The court must identify any cognizable claims and dismiss any portion of the complaint that is frivolous or malicious, fails to state a claim upon

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<sup>1</sup> Plaintiff has filed a request to communicate with the court via email. ECF No. 3. That request is denied.

1 which relief may be granted, or seeks monetary relief from a defendant who is immune from such  
2 relief. *Id.*

3 A complaint must contain a short and plain statement that plaintiff is entitled to relief,  
4 Fed. R. Civ. P. 8(a)(2), and provide “enough facts to state a claim to relief that is plausible on its  
5 face,” *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 570 (2007). The plausibility standard does not  
6 require detailed allegations, but legal conclusions do not suffice. *See Ashcroft v. Iqbal*, 556 U.S.  
7 662, 678 (2009). If the allegations “do not permit the court to infer more than the mere  
8 possibility of misconduct,” the complaint states no claim. *Id.* at 679. The complaint need not  
9 identify “a precise legal theory.” *Kobold v. Good Samaritan Reg'l Med. Ctr.*, 832 F.3d 1024,  
10 1038 (9th Cir. 2016). Instead, what plaintiff must state is a “claim”—a set of “allegations that  
11 give rise to an enforceable right to relief.” *Nagrampa v. MailCoups, Inc.*, 469 F.3d 1257, 1264  
12 n.2 (9th Cir. 2006) (en banc) (citations omitted).

13 The court must construe a pro se litigant’s complaint liberally. *See Haines v. Kerner*, 404  
14 U.S. 519, 520 (1972) (per curiam). The court may dismiss a pro se litigant’s complaint “if it  
15 appears beyond doubt that the plaintiff can prove no set of facts in support of his claim which  
16 would entitle him to relief.” *Hayes v. Idaho Corr. Ctr.*, 849 F.3d 1204, 1208 (9th Cir. 2017).  
17 However, ““a liberal interpretation of a civil rights complaint may not supply essential elements  
18 of the claim that were not initially pled.”” *Bruns v. Nat'l Credit Union Admin.*, 122 F.3d 1251,  
19 1257 (9th Cir. 1997) (quoting *Ivey v. Bd. of Regents*, 673 F.2d 266, 268 (9th Cir. 1982)).

## 20 Analysis

21 The complaint, while somewhat difficult to follow, due in part to its 240-page length,  
22 discusses plaintiff’s “sole-source contract” with CDCR to create a specialized rehabilitation  
23 program. ECF No. 1 at 1-2. Plaintiff claims that defendants Newsom, CDCR, and CDCR’s  
24 Secretary terminated the contract without cause and in violation of his constitutional rights. *Id.* at  
25 2. Plaintiff asserts that the termination has caused him financial and social harm and has  
26 obstructed necessary reform within CDCR. *Id.* Plaintiff also alleges that CDCR experienced a  
27 data system breach in 2022, which was proceeded by an increase in website activity from China.  
28 *Id.* at 3. Additionally, he alleges that CDCR misappropriated billions of dollars from inmates’

1 COVID relief payments. *Id.*

2 The complaint seeks declaratory relief affirming the unlawful termination of plaintiff's  
3 contract, an injunction to reinstate his contract, an investigation by U.S. Department of Homeland  
4 Security into CDCR's mismanagement and security failures, recognition of the Constitution and  
5 public safety crisis in California's correctional system, renaming CDCR to California Department  
6 of Cognitive Rehabilitation, \$1.9 billion dollars in compensatory damages, and formal  
7 recognition of declaration of time. *Id.* at 3-6.

8 Plaintiff does not name proper defendants. To sustain a 42 U.S.C. § 1983 claim, a  
9 plaintiff must show that he suffered a violation of rights protected by the Constitution or created  
10 by federal statute, and that the violation was proximately caused by a person acting under color of  
11 state or federal law. *West v. Atkins*, 487 U.S. 42, 48 (1988); *Crumpton v. Gates*, 947 F.2d 1418,  
12 1420 (9th Cir. 1991). States and state agencies are not "persons" who can be sued under § 1983.  
13 See *Howlett v. Rose*, 496 U.S. 356, 365 (1990). Likewise, state officials are not "persons" under  
14 § 1983 when they are sued for monetary damages in their official capacities. See *Will v. Mich.*  
15 *Dep't of State Police*, 491 U.S. 58, 71 (1989).

16 Further, plaintiff's contention that the *Ex parte Young* exception does not apply to his  
17 claims is incorrect. *Id.* at 7. Under *Ex parte Young*, 209 U.S. 123 (1908), a suit challenging the  
18 legality under federal law of a state official's action in enforcing state law is not a suit against the  
19 State, and thus is not subject to state sovereign immunity. *Id.* at 159-160. *Ex parte Young* relief  
20 is limited to actions seeking prospective relief against state officials in their official capacities;  
21 actions for retroactive relief against state officers sued in their official capacity are regarded as  
22 actions against the State itself for Eleventh Amendment purposes. *Edelman v. Jordan*, 415 U.S.  
23 651 (1974).

24 The complaint is dismissed for the reasons stated above. I will allow plaintiff a chance to  
25 amend his complaint before recommending that this action be dismissed. Plaintiff should take  
26 care to add specific factual allegations against each defendant and to better organize his  
27 complaint. If plaintiff decides to file an amended complaint, the amended complaint will  
28 supersede the current one. See *Lacey v. Maricopa Cnty.*, 693 F.3d 896, 907 n.1 (9th Cir. 2012)

1 (en banc). This means that the amended complaint will need to be complete on its face without  
2 reference to the prior pleading. *See* E.D. Cal. Local Rule 220. Once an amended complaint is  
3 filed, the current one no longer serves any function. Therefore, in an amended complaint, as in  
4 the original, plaintiff will need to assert each claim and allege each defendant's involvement in  
5 sufficient detail. The amended complaint should be titled "First Amended Complaint" and refer  
6 to the appropriate case number. If plaintiff does not file an amended complaint, I will  
7 recommend that this action be dismissed.

8 Accordingly, it is hereby ORDERED that:

- 9 1. Plaintiff's request for leave to proceed *in forma pauperis*, ECF No. 2, is GRANTED.
- 10 2. Plaintiff's complaint, ECF No. 1, is DISMISSED with leave to amend.
- 11 3. Within thirty days from service of this order, plaintiff shall file either (1) an amended  
complaint or (2) notice of voluntary dismissal of this action without prejudice.
- 12 4. Failure to timely file either an amended complaint or notice of voluntary dismissal may  
result in the imposition of sanctions, including a recommendation that this action be dismissed  
with prejudice pursuant to Federal Rule of Civil Procedure 41(b).
- 13 5. The Clerk of Court shall send plaintiff a complaint form with this order.

17 IT IS SO ORDERED.  
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19 Dated: April 23, 2025

  
20 JEREMY D. PETERSON  
21 UNITED STATES MAGISTRATE JUDGE

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